PROGRESS SLOW DURING THE YEAR

Heavy Taxes, Chaotic Financial Conditions and Minor Wars Hamper Recovery in 1921.

COMES NEAR ITS END

Washington Conference on Armamen Limitation the Most Important Event-What President Harding's Administration and the Congress Have Accomplished.

By EDWARD W. PICKARD

Sack to Normalcy was the slogan 1921, not only in America but in all the civilized nations of the world. But minor wars, internal economic disrbances, chaotic financial conditions b Europe, widespread unemployment, Samine in Russia and other hindrances made progress in the right direction slow, excepting, perhaps, in the United

When the year opened the peoples were groaning under the burden of taxation and depression resulting from the World war. As it drew to a close they were still groaning but had hopefully turned their eyes toward Washlagton, where the representatives of great powers were negotiating international agreements that would elimmate some of the causes of war, especially in the Far East, and limit the means of making war. In the success of this conference and of others that might grow out of it lay for

the time being the hope of humanity. Efforts to enforce the terms of the treaty of Versuilles resulted in con-Micts among some of the new nations created by that pact, and several of the older nations were involved in warfare. Germany, working fast to secover her old position in the world of commerce, was hampered by the disastrous decline in the value of the mark, and her leaders protested conunually that she could not possibly pay the war indemnity. Peace negotitions between the British government and Sinn Fein were brought to a sucaful conclusion by which the Irish ee State was constituted.

INTERNATIONAL AFFAIRS

The League of Nations, though impetioning without the co-operation of the United States, accomplished much during the year, chiefly through its council, which met in Paris on proposed amendments to the covenant a committee. President Wilson, during January had withdrawn the American representatives from the ncil of ambassadors and the repamtions commission, on February 23 out to the league council a strong protest against the inclusion of the sland of Yap in territories subjected to the mandate of Japan, and also formally demanded for America a woice in the disposal of the former German colonies. The council in re-By said it was not concerned with the allocation of Yap to Japan and invited the United States to take part discussions concerning the Turkish d African mandates. A month after Republican administration took Mc Secretary of State Hughes felt rated Mr. Wilson's stand concerning Tap and mandates in general, and later France and Italy indorsed Amerhea's position in the controversy over the Island, though Japan formally resed to give up her mandate. Thereofter that dispute was the subject of long drawn-out negotiations between the United States and Japan which led to a treaty by which the United States was assured equal rights in Yap and other islands mandated to

The council of ambassadors in Janu-

ary gave Germany more time to disarm, appointed a commission to pass on Austria's economic status, decided that Latvia and Esthonia should be recognized as sovereign states, and then fixed the German reparations at 26,000,000,000 gold marks, payable in annual installments, and 12 per cent tax on exports during the period of payment. This repaired ent. This reparations decision Berlin at once began efforts to perber behaif. The Wilson administration made no response, but on April 2 Secretary Hughes informed Germany the United States would not nance her escaping full responbility for the war or getting out of paying to the limit of her ability. A days earlier, Berlin having failed to make the first payments, French roops occupied Duesseldorf, Duisburg and Ruhrort. The British objected strongly to this independent ection and France withdrew. It would be tedious to detail the negotiations over the reparations bill. Suffice it to that Germany, with Doctor Wirth chancellor, was compelled to accept the figures of 185,000,000,000 gold merks finally decided on by the sue council, made the payments due uring the year but, on December 14. need that the in major part of ms due in the early part of could not be raised. And since y economists agreed that to drive into absolute bankruptcy would sastrous to the rest of the world, ind the close of the year there increasing talk of arranging a rium of two to three years for France was the chief objector seh delay, so she relied on the due ber from Germany, but

she showed signs of yielding to the | Irish Free State. A treaty to this general view. Division of Upper Silesia between Germany and Poland caused a lot of trouble. A plebiscite was held there in March, but both sides asserted it was unfair and early in May the region was invaded by Polish irregulars. Thinly velled support was given them by the Warsaw government and also by the French and there succeeded a long series of fights between them and German volunteer forces. The entents cordiale of the allies was near to rupture, but in June British troops entered the territory and began clearing out the Poles. The dispute was referred to the league council which in October announced the boundary lines. Neither Germany nor Poland was satisfied but both accepted the decision.

All through the year the Greeks fought the Turkish nationalists in Anatolia, with varying fortune, while the allied powers held aloof, though offering mediation which Greece refused. In November France made a treaty with the Kemalist government which aroused protests from Great Britain and led to diplomatic negotia-

The United States formally made peace with the central powers, the treaty with Austria being signed August 24, that with Germany August 25, and the pact with Hungary August 29. In these treaties America reserved all that was given her by the treaty of Versailles which the senate had refused to ratify.

President Harding on July 10 issued informal invitations to Great Britain, France, Italy and Japan to send representatives to Washington for a conference on limitation of armament and Far East questions. Acceptance from all was already assured by a process of "feeling out," and on August 11 the formal invitations went out, China, Belgium, Holland and Portugal being asked to par ticipate in discussions involving the Far East. The foremost statesmen of these nine powers were named as delegates and on November 12 the momentous conference opened with imposing ceremony. Almost immediately Secretary Hughes put forward America's plan for reduction and limitation of naval armament, including a naval holiday for ten years, the scrapping of all shipbuilding programs, destruction of vessels to a certain point and the maintenance of the navies of America, Great Britain and Japan on a 5-5-8 basis. The plan was formally accepted by the delegates of those nations o. December 15, and to the agreement vere added clauses for the preservation of the status quo of naval bases and fortification in the western Pacific.

Of almost equal importance was the four-power pact accepted by the conference on December 18. This was cast in the form of a treaty by which France and Japan agreed to maintain peace in the Pacific, the Anglo-Japanese treaty being abrogated.

China offered some very difficult problems to the conference and all the demands of her delegates were not satisfied. The conferees, however, did enter into an agreement to remove many of the foreign restrictions on China and to respect the territorial and administrative integrity of the oriental republic and preserve the open door for trade and industry of all nations. Direct negotiations between the Chinese and Japanese delegates resulted in Japan's agreeing to restore Shantung province to China upon recelving payment for the railway.

It was evident from the first that the conference could bet do much in the matter of limitation of land armaments so long as the situation in central Europe remained so unsettled. Premier Briand was present to give voice to France's needs of protection and fears of aggression by Germany and possibly by Russia. His eloquent speech so far convinced the conference that the other powers gave assurance that France would never be left in the "moral isolation" which she feared.

President Harding has clung to his idea that an association of nations can be formed which would do what the League of Nations cannot do, and on November 25 he put forward the suggestion of a continuing series of conferences like that in Washington, which presumably might result in the formation of the association. The idea was received with favor everywhere, except that the French demurred at the proposed inclusion of Germany.

FOREIGN AFFAIRS

During the first six months of the year the guerrilla warfare between the British forces in Ireland and the Irish "republicans" continued unabated. Murders by the Sinn Feiners and reprisals by the British were of almost daily occurrence. The Irish were especially exasperated by the execution of a number of prisoners convicted of complicity in the killing of soldiers. The appointment of Lord Talbot, leading British Roman Catholic, as lord lieutenant of Ireland, failed of its effect. On May 25 the Sinn Feiners burned the Dublin custom house, and on June 30 they re-elected Eamonn de Valera president of the "Irish republic." Meanwhile the new government of northern Ireland was organized, with Sir James Craig as premier, and on June 22 King George went across to open the Ulster parliament. De Valera on July 9 accepted the invitation of Premier Lloyd George to a conference in London, and trace was announced Then began the series of negotiations that lasted through the remainder of the year. Offers and counter-offers were made, and finally Britain prof fered Ireland full status as a dominion within the empire, to be known as the

effect was ratified by the British parliament and submitted to dail eireann. Ulster was not consulted, but was given the option of becoming a part of the Irish Free state or retaining her status. Angrily she chose the latter.

Charles, ex-emperor of Austria-Hungary, made two futile efforts to regain the Hungarian throne. On March 27 he appeared in Hungary without forces and claimed the crown, but Regent Horthy refused to step aside. Czechoslovakia. Jugo-Sla da and Rumania mobilized to frustrate the coup and the allied council of ambassadors warned Hungary that the restoration of the Hapsburg regime would not be tolerated. So Charles returned to his place of refuge in Switzerland. But he was not through, for on October 21 he and his wife, Zita, went by girplane to Hungary and rallied a considerable number of supporters who proclaimed Charles king. Again the "little entente" prepared for action, but Regent Horthy led his army out of Budapest and defeated the Carlists in a real battle. The former emperor and empress were taken prisoner, as were a number of prominent Hungarian nobles. The allies decreed that Charles must be exiled, and in November he and Zita were taken to Funchal, Madeira.

Russia's year was one of fighting, famine and efforts to resume relations with other nations. The soviet government held its own against repeated revolts, which included risings of the workingmen of Moscow, of peasants under Antonov, and an invasion of the Ukraine by Petlura, which for a time threatened to be successful. Failure of the crops brought a terrible famine in the Voiga region. Many thousands starved to death and even the American relief administration, which took charge of the situation, could only partially check the disaster. In seeking to break through the ring of isolation surrounding it, the Moscow government gradually receded from its communistic principles. It sought the aid-of foreign capital, and on August 9 it abandoned state ownership of ali but a few of the largest industries. Treatles were made with the Baltic states and with Turkey, and tempting offers of concessions were held out to other nations. In a notable pronouncement on October 21 Premier Lenin admitted the economic defeat of communism.

Old King Peter of Serbia died in Belgrade on August 17, and four days later his son Alexander was proclaimed king of Jugo-Slavia. He was reluctant to leave Paris, however, and it was not until November 6 that he went to Belgrade and assumed his crown. Portugal was upset by several revolutionary movements toward the close of the year. On August 19 the ministry was overthrown by a military coup and several cabinet members, including Premier Granjo, were assassinated. A few days later a plot of the royalists was uncovered, and in November Carvalho Mesquita led a revolt. Because of these disorders and of the spread of bolshevism the powers began consideration of a plan for intervention. Spain had rebels, alsothe tribesmen of Morocco. Against them she maintained a wearying and expensive warfare for months. And while on the subject of rebellion, mention must be made of the revolt of the Moplahs on the Malabar coast of India, which caused the British government much annoyance and not a few lives.

There were communist outbreaks in Germany in March, and on August 26 Mathias Erzberger, the German statesman who signed the treaty of Versailles, was assassinated. Doctor Wirth. who became chancellor on May 10, resigned with his cabinet on October 22, but was persuaded to remain in office and form a new ministry. In November there were riots in many German cities due to the high prices of food.

The chauvinistic element in Japan was active, especially after the Washington conference opened, and on November 3 Premier Hara was assassinated. Viscount Takahashi succeeded him. The emperor of Japan suffered a complete mental and physical breakdown some time last year, and Crown Prince Hirohito was made regent on November 25. He had lately returned from a tour of Europe.

DOMESTIC AFFAIRS

During the early part of the year the country was preparing for the change of administration on March 4. President-elect Harding resigned as senator from Ohio on January 9, and the next day he asked that preparations for an elaborate inauguration be canceled, feeling that it would be inconsistent with the urgent need for economy. On February 19 Mr. Harding announced the appointment of Charles E. Hughes as his secretary of state-a choice that met with general approval-and on succeeding days he completed his cabinet with these names: Secretary of the treasury, Andrew W. Mellon; secretary of war, John W. Weeks; attorney general, Harry M. Daugherty; postmaster general, Will H. Hays; secretary of the navy, Edwin Denby; secretary of the interior, Albert B. Fall; secretary of agriculture, Henry C. Wallace: secretary of commerce, Herbert C. Hoover; secretary of labor, James J. Davis. Mr. Harding was inaugurated on March 4 with simple, dignified ceremony, and President Wilson, despite his continued Illness, was able to be present. The senate, in extra session, confirmed the cabinet and a number of other appointments, and adjourned on March

On the first day of the year General Crowder was sent by President Wilson to Cuba to see what could be done to restore financial and economic con-(Continued on Page 7)

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